

# Elements for the 2015 Agreement

## Lessons from the KP Negotiations

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Wednesday, September 3rd  
Mitigation and MRV Partnership Summer School  
Punta Cana, Republica Dominicana



### Agenda

Guess who – POP Quizz!

The negotiation of the KP's targets

The ADP co-chairs draft negotiation text for the 2015 Agreement



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## Guess who?

... declared support for legally binding emission commitments (together with emissions trading?)

The US, in a speech by the Under Secretary of State for Global Affairs

... supported that the KP should cover only 3 gases?

The EU, G-77 and China

... Supported the exclusion of sources or sinks for which there was insufficient knowledge or there were large uncertainties in its estimates

The US and New Zealand

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## Guess who?

...opposed a gas basket approach (as opposed to a gas by gas approach) due to uncertainties in using GWPs?

**G77 and China**

... proposed an “emissions budget” rather than a single target year?

**The USA**

... proposed targets for 2005, 2010 and 2020

**The G77 and China**

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## Guess who?

...proposed uniform targets for all

**Almost all Parties except Australia, Hungary et al., Iceland, Norway, Switzerland and Brazil.**

... what triggered a widespread support for differentiated targets (except for the EU)?

**The EU's proposal for its Bubble!**

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## Guess what?

History can help look ahead, but don't be fooled about it! It can also trick us!

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## Negotiating the KP Targets – Maybe history can help us move forward.

Parties proposed targets early in the process

- EU -15%
- AOSIS -20%

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## Negotiating the KP Targets – Maybe history can help us move forward.

Parties proposed targets early in the process

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Parties elaborated on their proposals

- As national process evolved
- As international discussions took place

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## Negotiating the KP Targets – Maybe history can help us move forward.

Parties proposed targets early in the process

- EU -15%
- AOSIS -20%

Some countries announced their proposals and respective targets very late in the process

Japan in October 2007  
Canada and NZ at COP3  
Australia: never

Parties elaborated on their proposals

- As national process evolved
- As international discussions took place

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## Negotiating the KP Targets – Maybe history can help us move forward.

– By October 1997 there were three options for uniform targets, based on different proposals

-5%  
(Japan)

– But they were in an out of paper as new versions were subsequently released by the chair all the way up and into COP3!

-15%  
(EU)

-20%  
(AOSIS)

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## Negotiating the KP Targets – Maybe history can help us move forward.

- The blank table, just 3 days before the KP was adopted
- That remained blank


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## Negotiating the KP Targets – Maybe history can help us move forward.

- 2 days before, the chair proposed figures for all Parties, based on
  - Party proposal
  - Latest negotiation position
  - Strong environmental outcome

Party	Proposed Value
Canada	100
USA	95
UK	92
France	90
Germany	88
Spain	85
Italy	82
Japan	80
South Korea	78
China	75
India	72
South Africa	70
Brazil	68
Indonesia	65
Philippines	62
Thailand	60
Malaysia	58
Vietnam	55
Myanmar	52
Laos	50
Cambodia	48
Timor-Leste	45
Other Parties	42

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## Negotiating the KP Targets – Maybe history can help us move forward.

- Yet another turn around... back to an empty table
- But this time, Parties filled the tables in... one by one dictating their targets while the secretariat typed them from the podium!



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## Negotiating the KP Targets – Maybe history can help us move forward.

- These final figures were adopted without discussion
- Canada, Japan, Norway and USA registered more stringent commitments than those in CRP4
- Australia, Russia, Hungary, Poland and the Ukraine weaker ones

**Annex B**

**Summary of parties' commitments (percentage of base year or 1990)**

Party	Commitment
Australia	55
Bahrain	52
Belarus	0
Brazil	0
Canada	55
China	30
Costa Rica	17.5
Cuba	0
Egypt	0
European Community	10
Euro area	0
Finland	0
France	0
Germany	21
Ghana	0
Hong Kong	0
Hungary	0
India	0
Indonesia	0
Italy	0
Japan	25
Kenya	0
Kuwait	0
Laos	0
Latvia	0
Lithuania	0
Luxembourg	10
Mexico	0
Montenegro	0
New Zealand	100
Norway	101
Poland	0
Romania	0
Russia	0
Saudi Arabia	0
South Africa	0
South Korea	0
Spain	0
Ukraine	0
United Kingdom of Great Britain and Northern Ireland	0
United States of America	0

1. China is the only country that provides a base year (1990)

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## The co-chairs non-paper

- Reflects Parties' proposals
- At least one option and its opposite for every item!
- Of course, no placeholder even for the inscription of commitments.

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## The co-chairs non-paper

- **Along the lines of the Bali Action Plan:**
  - Mitigation
  - Adaptation
  - Means of implementation
    - Finance
    - TT
    - CB
  - Transparency
- **Section on cycle of commitments/contributions**
  - Including compliance

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## The co-chairs non-paper: Mitigation

- **Long term and collective aspects**
  - One global long term goal to be expressed in temperature increase and/or global emissions target.
- **Commitments / Contributions**
  - All Parties to take successive commitments / contributions guided by CBDR RC
  - Commitments / Contributions to be subject to an ex-ante process, consultation and review.
  - Accounting rules to be applied to commitments/contributions

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## The co-chairs non-paper: Transparency

- **Transparency provisions applicable to:**
  - Mitigation
  - Adaptation
  - Finance
  - Technology
  - Capacity building
  - Accounting
  - Compliance
  - Ex-ante consideration of commitments/contributions

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## The co-chairs non-paper: Transparency

- **Transparency provisions to:**
  - build upon current arrangements
  - evolve over time
  - Be suited to different types of commitments
- **MRV of support by developed countries to be operationally linked to enhanced action by developing countries**
- **One set of provisions vs differentiated provisions**

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## The co-chairs non-paper: Cycle

- **Commitments/contributions to be time bound and renewed in a cycle**
  - Enable an upward spiral of ambition
- **MRV system to be refined through an assessment at each cycle**
  
- **(Process for consideration of commitments/contributions to be discussed in other slots).**

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## What are your thoughts?

- **Can the KP experience help us move forward?**
  
- **Is the co-chairs non-paper helpful?**
  - What elements do you like most?
  - Which do you believe are unbalanced?

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